# Seminar on Keinsurance June 5-6, 2023 Westin Philadelphia Philadelphia, PA

# Law Enforcement Liability

- Panelists
  - Heather Burgess Underwriting Manager, National League of Cities Mutual Insurance Company
  - \*Chris McKenna, FCAS Vice President-Actuary, National League of Cities Mutual Insurance Company
  - Riley Maloney Associate Director of Research Consulting and Implementation, *Benchmark Analytics*
- \* Denotes Moderator



## **Goals & Learning Objectives**

- Upon completion, participant will be able to explain the current law enforcement liability environment, including capacity constraints, willingness for municipalities to settle outside of court even when facts are in their favor, the increase in "nuclear" verdicts, and how reinsurers are currently pricing/underwriting for this exposure.
- Upon completion, participant will be able to recognize the increasing close collaboration that police departments and data scientists are undertaking to make better data-driven decisions, predict behavior, and reduce department risk.
- Upon completion, participant will be able to identify the link between specific risk management measures implemented by police departments and more positive societal and insurance outcomes.

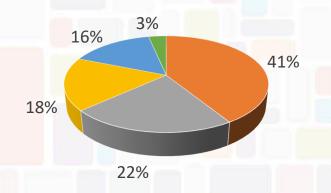
### **Public Entity – Poll Question 1**

 Have you ever performed pricing work for law enforcement liability, either for the primary or reinsurance layer?

# **Table of Contents**

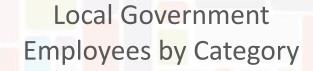
- Introduction to Public Entities
- Current Law Enforcement Liability Environment
- Early Intervention Research-Based Solution
- Quantitative Results
- Q&A

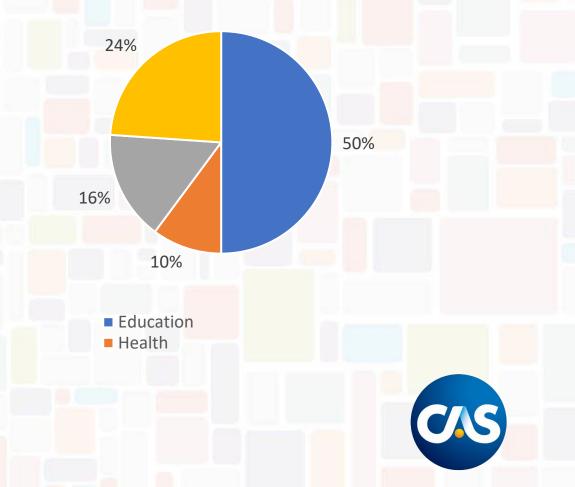
# There are approximately 90,000 public entities in the U.S.



- Special Districts (Water, Parks, etc.)
- Municipalities
- Townships

There are 14 million local government employees, representing approximately 8% of the U.S. workforce.





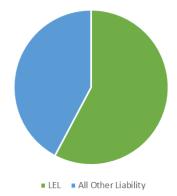
# Law Enforcement Liability Environment



# Law Enforcement losses have significantly increased as a share of reinsurers' Public Entity overall liability portfolios



Underwriting Years 2017-2021



Source: NLC Mutual Database

#### Get your devices ready for a poll!

- 1. Locate the session in the mobile app.
- Tap the " " button on the bottom menu bar of the session to open the poll.
- 3. The poll will launch when polling begins.



This slide will activate the polling question once the presentation is started. Do not change or delete text on this slide.

Poll Key= MTGJW Label = Poll Question 2

#### Get your devices ready for a poll!

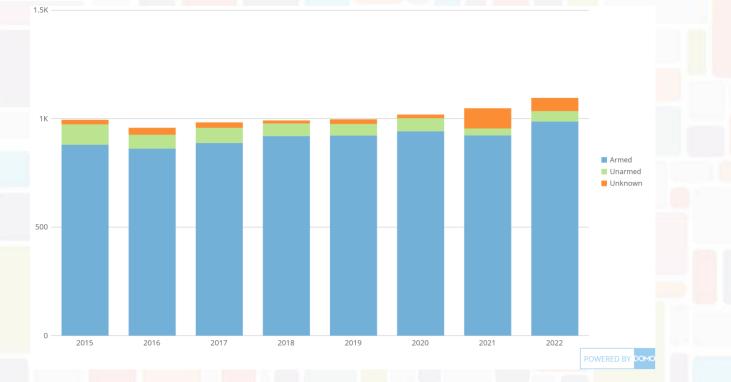
- 1. Locate the session in the mobile app.
- Tap the " " button on the bottom menu bar of the session to open the poll.
- 3. The poll will launch when polling begins.



This slide will activate the polling question once the presentation is started. Do not change or delete text on this slide.

Poll Key= KVLRT Label = Poll Question 3

# The number of police shootings has remained steady, while share of unarmed has steadily decreased



Source: Washington Post Police Shootings Database, 2015 - 2022



# Increase in high dollar (\$1M+) claim frequency even as total LEL claim volume has remained fairly stable



Source: NLC Mutual Database

#### Law Enforcement Liability Claims above \$1M have increased as a share of claim count volume above \$250K



Source: NLC Mutual Database



# Rising Payouts

17

	suit	Che Actu york Cimes	
- ilando Castile's family reaches \$3M settle	ment in death	Eric Garner Case Is Settled by New York City for \$5.9 Million	
CONT.		LTIMORE SLN	
Balti	imore to pay Freddie Gray's fan	nily \$6.4 million to settle civil claims	
E SECTIONS Q SEARCH	Chicago Tribune		
A hidden cost of Chicago lawyers since 2004	police misconduct: \$213 millio	on to private	
	US Crime + Justice Energy + Environment Extreme Weather Space + 1		
	reonna Taylor settlement is nked to a police shooting	among largest payouts	

# Response to increasing LEL environment by municipalities, public entity pools, and their reinsurers

#### Insured

How much limit to carry

#### Insurer

- When to litigate vs. settle
- Faster case reserving

#### Reinsurer

- Rethinking rating practices
- Some reduction in capacity in certain jurisdictions
- Higher overall scrutiny of exposures and loss control



# An Early Intervention Research-Based Solution

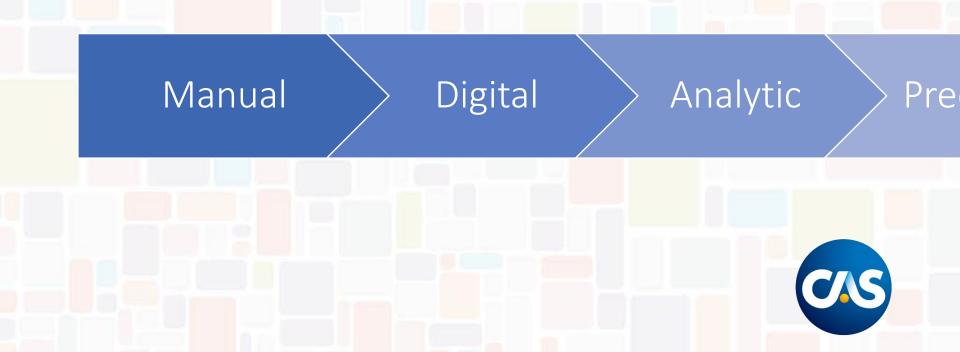
### Goals of this Approach

- Reduce risk by identifying officers who need additional support earlier
- Empower agencies to intervene with officers and to track interventions
- Provide the mechanisms for cities to identify risk on the agency level



# Defining Early Intervention Systems

Early intervention systems seek to identify police officers who need additional support and intervene prior to the occurrence of an adverse event



# **Evolving Early Intervention Systems**

		Data	Algorithm	Technology	Culture
P	redictive	Most-predictive variables	Research-based statistical models	Alerting, visualization, ad- hoc queries	"Supervisors are better at supporting officers"
A	<b>Analytic</b>	Multiple data sources, 5-12 variables	Tuned-thresholds	Data/reporting server with alerts + officer information	"No one understands how it works"
Di	Digital	Limited indicators	Trigger-based using thresholds defined by professional opinion	List of officers sent to professional standards	"It's just a matter of time before you get flagged"
N	Nanual	Anecdotes	Supervisor-by- supervisor	N/A	"We know our officers"



#### First Sign: Research-Based Early Warning

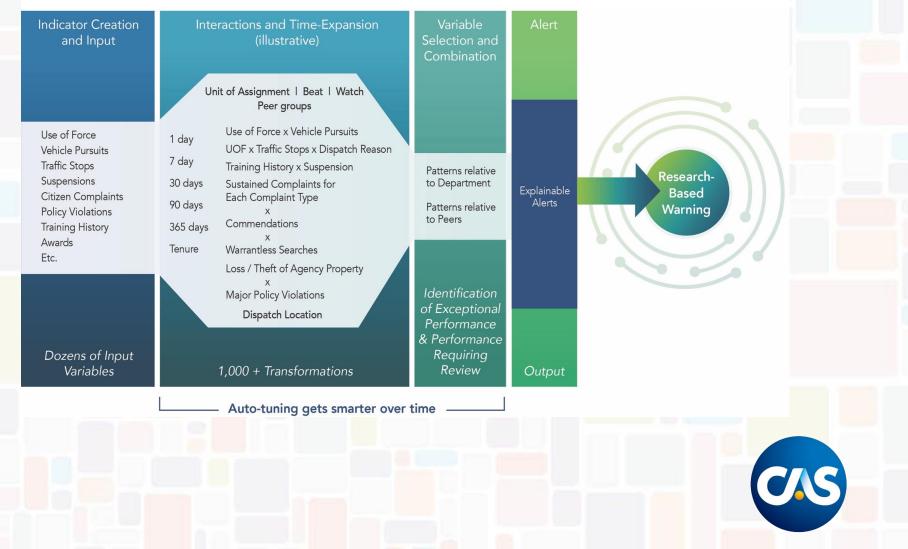
Research-based early warning reduces false positives and increases true positives.

Helsby, Jennifer., Carton, S., Joseph, K., Mahmud, A., Park, Y., Navarrete, A., Ackermann, K. Walsh, J. Haynes, L. Cody, C., Patterson, E., Ghani, R. (2018). "Early Intervention Systems: Predicting Adverse Interactions Between Police and the Public." Criminal Justice Policy Review, 29(2) 190-209 89% False Negatives

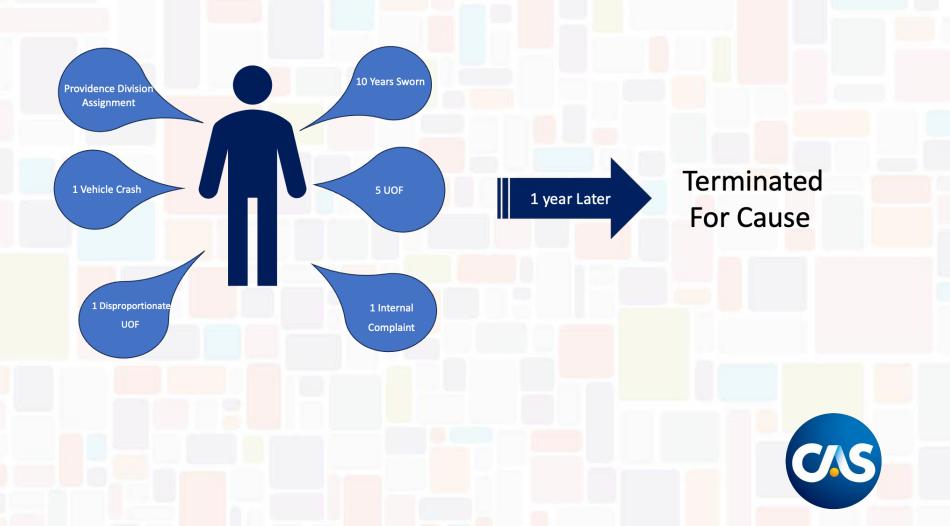
71% False Positives



#### Benchmark Analytics Research-Based Early Intervention System Transforming data into explainable alerts



## **Officer Overview**







#### First Sign® Early Intervention

- Advanced Early Intervention System (EIS) platform for monitoring officer behavior and identifying at-risk officers
- The only **research-based** early intervention solution, developed in partnership with the University of Chicago, that identifies problem officers, not officers doing their job
- Goes beyond simple, threshold-based triggers, to consider context and **patterns of behavior**

Officers At Risk				``
1,233	6	56	1,171	
All	Actionable	Advisable	Minimal	
Ł Export CSV				Total Results: 1,2
Officer 🗘	<ul> <li>Alert D.</li> </ul>	ate 🗘	Action Taken 👙	
Veronica King	Actiona	ble 7/3/2022	▲ <u>65 Days</u>	Details
Allison Mercado	Actionable 7/3/2022		∆ <u>65 Days</u>	Details
Jorge Singh	Actionable 7/3/2022		∆ <u>65 Days</u>	Details
Ann Braun	Actionable 7/3/2022		∆ <u>65 Days</u>	Details
Charles Moore	Actiona	ble 7/3/2022	∆ <u>65 Days</u>	Details
Brenda Owens	Actiona	ble 7/3/2022	∆ <u>65 Days</u>	Details
Frank Rice	Advisal	ole 7/3/2022	∆ <u>65 Days</u>	Details

#### CHICAGO

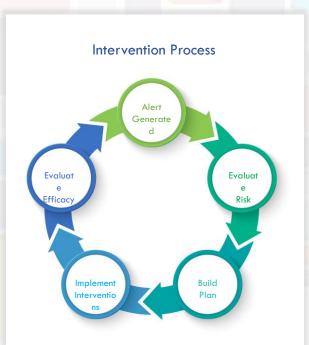
#### **The Joyce Foundation**



NATIONAL POLICE EARLY INTERVENTION AND OUTCOMES RESEARCH CONSORTIUM



#### C.A.R.E. | Case Action Response Engine®



3

- Connect at-risk officers to needed interventions
- Provides evidence-based recommendations
- Features case management functionality
- Facilitates the planning process with a template of actionable steps
- Includes sample process / policy manual

# **Proven Effectiveness**





#### First Sign<sup>®</sup> Early Intervention

#### Why First Sign is Powerful

- Traditional early intervention systems usually flag the wrong officer because they use thresholds/triggers to flag officers. Traditional EIS only get it right 29% of the time.
- First Sign uses an advanced research method to flag the RIGHT officers. When First Sign flags an officer, they are investigated within the next year 85% of the time.
- First Sign enables agencies to focus on the 5% of their officers most at risk
- Benchmark also actively recommends Agency level evidence-based practices to further reduce liability and workers comp risk.





**TheJoyceFoundation** 







